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TO AMEMBASSY COPENHAGEN IMMEDIATE

C O N F I D E N T I A L STATE 200340

E.O. 11652: GDS

TAGS: PFOR, US, XA

SUBJECT: DANISH FOREIGN MINISTER'S TRIP TO AFRICA

REF: COPENHAGEN 2585

1. AF HAS PREPARED FOLLOWING INFORMATION ON AFRICAN COUNTRIES WHICH FOREIGN MINISTER WILL VISIT. WE HOPE HE FINDS IT USEFUL.

2. ANGOLA

THE ANGOLAN SITUATION REMAINS UNCLEAR. INTERNAL POLITICAL SITUATION SHOWS SIGNS OF SOME INSTABILITY WITH SOME CONTINUING INSURGENCY AND RACIAL AND IDEOLOGICAL TENSIONS AMONG VARIOUS FACTIONS. THE LARGE CUBAN MILITARY PRESENCE REMAINS WITH ONLY VAGUE AND IMPRECISE INDICATIONS THAT ANY REDUCTION IN THE NUMBER OF CUBAN MILITARY PERSONNEL IS TAKING PLACE. NOT SURPRISINGLY THE EVENTS OF THE PAST YEAR HAVE LEFT ANGOLAN ECONOMY IN A PERILOUS SITUATION,
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WITH MOST IMMEDIATE PROBLEM BEING THAT OF HARVESTING AND

SHIPPING THIS YEAR'S COFFEE CROP. PETROLEUM EXPLOITATION IS PROCEEDING BUT HAS NOT YET RETURNED TO PRE-WAR LEVELS. THERE ARE REPORTS THAT BENGUELA RAILROAD WILL BE OPENED FOR ZAIRIAN AND ZAMBIAN TRAFFIC IN NEXT FEW WEEKS. MANY

OUTSIDE OBSERVERS REMAIN UNCONVINCED THAT ANGOLAN REGIME WILL BE ABLE TO KEEP THE LINE OPEN IN FACE OF CONTINUING MILITARY ACTIVITY OF UNITA. DEVELOPMENTS CONCERNING THE RAILROAD ARE OF PRIME IMPORTANCE FOR ZAIRE AND OF INTEREST TO ZAMBIA.

3. NETO'S GOVERNMENT CONTINUES EXPANDING ITS EXTERNAL LINKS WITH THE EASTERN EUROPEAN SOCIALIST BLOC AND THE CUBANS. ITALIAN AMBASSADOR RECENTLY PRESENTED CREDENTIALS AND IS ONLY ACCREDITED WESTERN EUROPEAN REPRESENTATIVE IN LUANDA. A NUMBER OF OTHER WESTERN EUROPEAN COUNTRIES HAVE RECOGNIZED THE GOVERNMENT AND HAVE SOUGHT TO ESTABLISH RESIDENT MISSIONS, BUT HAVE NOT YET RECEIVED PERMISSION TO DO SO.

4. MOZAMBIQUE

SINCE INDEPENDENCE IN JUNE 1975 FRELIMO HAS CREATED A ONE-PARTY GOVERNMENT WITH AN INCLINATION TOWARD ORTHODOX MARXISM. EFFORTS TO CONSOLIDATE ITS AUTHORITY HAVE INCLUDED HEAVY EMPHASIS ON MILITARY AND PARA-MILITARY DEVELOPMENT; CREATION OF A SECURITY POLICE; ANTI-MISSIONARY CAMPAIGNS; AND ARBITRARY ARREST OF NUMEROUS REAL OR IMAGINED "ENEMIES" OF THE REGIME. MOZAMBIQUE'S FIRST YEAR OF INDEPENDENCE HAS ALSO BEEN CHARACTERIZED BY A FALTERING ECONOMY, BUREAUCRATIC INEFFICIENCY AND EXTREME XENOPHOBIA.

5. MOZAMBIQUE HAS BEEN MILITANTLY MARXIST IN RHETORIC BUT WITH THE EXCEPTION OF ANGOLA AND RHODESIA ESSENTIALLY PRAGMATIC IN FOREIGN AFFAIRS ESPECIALLY IN ITS MUTUALLY BENEFICIAL RELATIONS WITH SOUTH AFRICA. ON MARCH 3 PRESIDENT SAMORA MACHEL IMPOSED STRICT ECONOMIC SANCTIONS AGAINST RHODESIA, EXACERBATING MOZAMBIQUE'S ECONOMIC PROBLEMS. ON MARCH 17, UN SECURITY COUNCIL UNANIMOUSLY PASSED RESOLUTION CALLING FOR MEMBER STATES TO CONTRIBUTE TO OFFSET MOZAMBIQUE'S ECONOMIC LOSSES DUE TO IMPOSING SANCTION. IN
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NEXT SIX MONTHS WE SHOULD WITNESS FIRST IMPACT OF AID FUNDS PLEDGED TO MOZAMBIQUE UNDER THIS APPEAL. OF THE ESTIMATED \$165 MILLION NEEDED BY THE GPRM SOME \$60 MILLION HAS THUS FAR BEEN PROMISED -- INCLUDING \$12.5 MILLION FROM THE U.S.

6. NEXT SIX MONTHS SHOULD ALSO SEE INTENSIFICATION OF GUERRILLA EFFORTS BY THE RHODESIAN NATIONALIST GROUPS WITH-

IN MOZAMBIQUE. TO DATE GPRM HAS GIVEN SAFE HAVEN TO THE GUERRILLAS AND PERHAPS SOME LOGISTICAL SUPPORT, BUT HAS AVOIDED HAVING ITS OWN TROOPS INVOLVED IN INCURSIONS INTO

RHODESIA. RECENT RAIDS BY RHODESIAN TROOPS INTO MOZAMBIQUE CAUSE ANGRY RUMBLINGS BY MACHEL AND OTHER GPRM LEADERS IN WHICH THEY HAVE THREATENED TO BECOME DIRECTLY INVOLVED IN THE WAR. INTERNAL DISSENT AND OPPOSITION TO FRELIMO BY ELEMENTS OF THE MAKONDE TRIBE OF THE NORTH COULD ALSO BECOME AN IMPORTANT DEVELOPMENT IN THE NEAR FUTURE. OTHER TRENDS IN NEXT SIX MONTHS COULD INCLUDE INCREASED INFLUENCE BY THE SOVIETS OVER THE GPRM WITH COMMENSURATE DECREASE IN CHINESE IMPORTANCE. ALSO, AS THE GPRM TAKES A MORE ACTIVE ROLE IN OPPOSING WHITE MINORITY RULE IN RHODESIA, FRELIMO MAY HAVE INCREASING DIFFICULTY DEFENDING ITS WORKING RELATIONSHIP WITH THE SOUTH AFRICANS.

7. SUDAN

WE BELIEVE THAT RECENT ABORTIVE COUP AGAINST PRESIDENT NIMEIRI REPRESENTED ESSENTIALLY OUTSIDE INTERVENTION AND DOES NOT INDICATE WIDESPREAD ANTIPATHY TOWARD HIS REGIME. SUDANESE PARTICIPANTS IN COUP WERE MOSTLY DRAWN FROM 6,000-ODD EXILES OF FANATIC ANSAR SECT WHO HAD SOUGHT REFUGE IN METEMMA AREA OF ETHIOPIA. MANY OF THESE LATER WENT TO LIBYA FOREEMPLOYMENT AND PROVIDED EASY TARGET FOR RECRUITMEN AND INFILTRATION INTO SUDAN. ALTHOUGH ARMY'S RESPONSE TO COUP ATTEMPT WAS AT FIRST SLUGGISH, THIS WAS PRIMARILY DUE TO TIMING AND TACTICAL FACTORS RATHER THAN LACK OF LOYALTY. NO GROUP SEEMS TO HAVE RALLIED TO SUPPORT COUP ONCE STARTED. INCLUDING THE NORMALLY RESTIVE STUDENTS.

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8. NIMEIRI REGIME, NEVERTHELESS, REMAINS NARROWLY BASED. IT RELIES LARGELY ON ACTIVE SUPPORT OF SOUTHERNERS AND THE MILITARY. HOWEVER, THOSE OUTSIDE THIS NARROW BASE ARE NOT SUFFICIENTLY DISCONTENTED WITH REGIME TO PROVIDE SUPPORT OR A BASE FOR EFFECTIVE INTERNAL ATTEMPTS TO OVERTHROW IT. EGYPTIAN AND SAUDI INTEREST IN NIMEIRI'S SURVIVAL, MADE MANIFEST IN AFTERMATH OF THE COUP, SHOULD STRENGTHEN HIS POSITION. US RELATIONS WITH SUDAN ARE CURRENTLY VERY GOOD.

9. LESOTHO

A SMALL, POOR NATION OF OVER A MILLION PEOPLE, LESOTHO CELEBRATES ITS TENTH ANNIVERSARY OF INDEPENDENCE THIS OCTOBER. U.S. HAS HAD DIPLOMATIC RELATIONS WITH LESOTHO

SINCE ITS INDEPENDENCE AND AN AMBASSADOR, RESIDENT IN BOTSWANA, ACCREDITED TO LESOTHO FOR PAST FIVE YEARS. WE HAVE ACTIVE AID AND PEACE CORPS PROGRAMS IN LESOTHO CONCENTRATED IN AREAS OF FOOD AND NUTRITION, HEALTH, AND EDUCATION. LESOTHO IS ONE OF LARGEST PER CAPITA RECIPIENTS OF

US PL-480 ASSISTANCE. THROUGH OUR AID PROGRAMS WE ARE TRYING TO REDUCE LESOTHO'S DEPENDENCE ON IMPORTED FOOD AS WELL AS ITS ECONOMIC DEPENDENCE ON SOUTH AFRICA.

10. LESOTHO'S RELATIONS WITH SOUTH AFRICA HAVE RUN HOT AND COLD SINCE INDEPENDENCE. FOREIGN MINISTER MOLAPOS' EFFORTS TO IMPROVE RELATIONS WITH SOUTH AFRICA HAVE BEEN HINDERED BY RECENT VIOLENCE IN SOUTH AFRICA WHICH HAS CLAIMED THE LIVES OF SOME LESOTHO NATIONALS. A CONTINUATION OF RACIAL TENSION IN SOUTH AFRICA COULD CAUSE THE REPATRIATION OF BATHOSO MINERS AND CREATE PROBLEMS FOR LESOTHO GOVERNMENT LESOTHO IS ALSO CONCERNED ABOUT THE COMING INDEPENDENCE OF THE TRANSKEI, WHICH IT OPPOSES, PARTIALLY BECAUSE OF ITS TERRITORIAL CLAIMS. KISSINGER

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